OXFORD POVERTY & AUMAN DEVELOPMENT INITIATIVE

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#### Limitations and Frontiers:

#### Concepts, Measures, and Applications of the Capability Approach

Sabina Alkire, August 2021



- . This presentation only offers a few thoughts on well-being, not poverty.
- . Thoughts on the research agenda on multidimensional poverty: important and as-yet unanswered questions are in Enrica's book.



#### 2019 OECD's follow up on 2009 Stiglitz Sen Fitoussi





Mentions capability / capabilities in passing 3x

Oxford Poverty &

Human Development

#### **For Good Measure**

ADVANCING RESEARCH ON WELL-BEING METRICS BEYOND GDP

Edited by Joseph E. **STIGLITZ**, Jean-Paul **FITOUSSI** and Martine **DURAND** 

#### **Beyond GDP**

MEASURING WHAT COUNTS FOR ECONOMIC AND SOCIAL PERFORMANCE No mention of capability approach

Joseph E. **STIGLITZ**, Jean-Paul **FITOUSSI** and Martine **DURAND** 



### IPSP Well-being Measurement 260 academics, 900 pages, 2018.

The term 'capabilities' appears once in Fleurbaey's synthesis

### A Manifesto for SOCIAL PROGRESS

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Ideas for a Better Society

#### MARC FLEURBAEY

Olivier Bouin • Marie-Laure Salles-Djelic Ravi Kanbur • Helga Nowotny • Elisa Reis

Foreword by Amartya Sen

CAMBRIDGE





# The context for well-being work has changed:

. There is *far* more interest in, and activities to create, better measures and policies to advance well-being

- The capability approach could and should bring important nuance to these discussions
- . Could this be a catalytic period?



# Some Ideas.

### . Linking Poverty And Well-being Measures

- . Multidimensional Poverty measures are becoming common
- . If GNH-type well-being measures could follow suit, might be useful.
- . If both are implemented from same survey, provides a far sharper profile of the humanity of the whole society poor and non-poor.
- Can we start by doing a set of academic studies (papers / special issue) on this, with datasets that have sufficiently rich indicators, perhaps from HDCA scholars?



# Gross National Happiness Index (GNH)

Innovative adaptation developed in Bhutan (2008) Gross National Happiness index (GNH)

Key features:

- > Sufficiency cutoffs for each indicator
- > Each person obtains a 'sufficiency' score (positive)
- > Cross-dimensional Well-being thresholds permit diversity
- Gradients apply multiple cutoffs

Analysis of Well-being focuses on those with sufficient levels of well-being Analysis to increase Well-being focuses on those lacking sufficiency in indicators.



# Gross National Happiness Index (GNH)

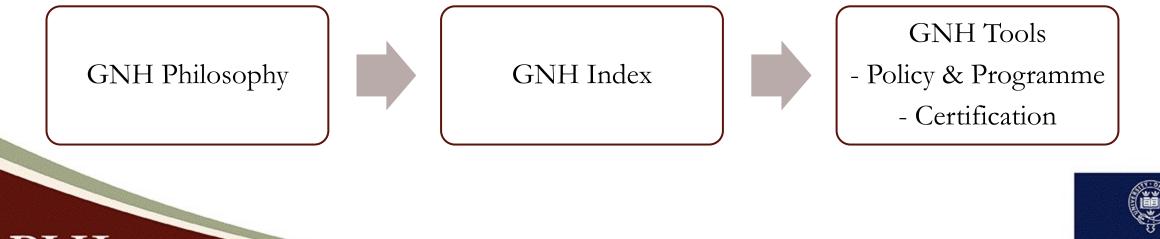
- Multidimensional understanding of happiness
  - Not just subjective well-being ; we flourish in many ways
  - Broader focus than 'individual' happiness, or human happiness
- Covers 9 domains of well-being
  - health education
  - good governance environmental diversity
  - community vitality psychological well-being

living standards time use cultural diversity

• Supports policy making activities to increase and monitor GNH over time

# Gross National Happiness Index (GNH)

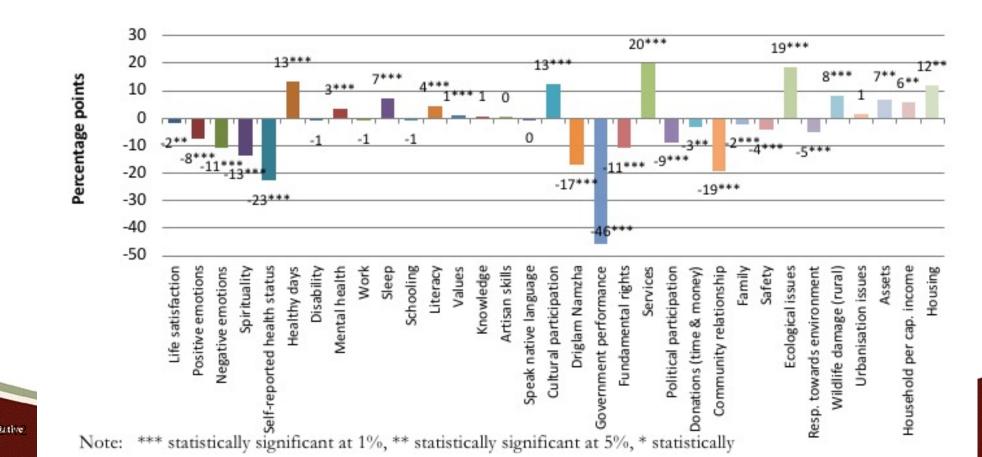
- Bhutan pioneered implementing a counting-based well-being measure
- It gives an overview: did GNH grow? How, and where?
  - Provides a happiness 'gradient' of the society
  - Disaggregates by Age, Gender, Occupation, District, Rural/Urban etc
  - Is broken down by 9 domains & 33 indicators to see what changes, where.



# Gross National Happiness Index: A conversation starter.

2010-2015: GNH grew nationally and in nearly all population groups But indicator detail gives a textured story of gains and losses

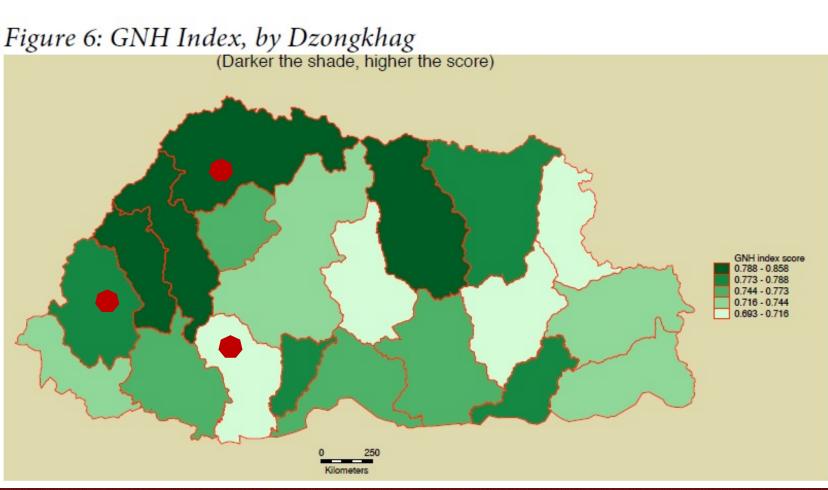
Figure 1. Absolute change in percentage of people enjoying sufficiency



### The Overlaps are interesting!

Well-being & PovertyGNH & MPIThe 3 poorest regions by the 2017 Multidimensional Poverty Index are markedin red. They coincide with one low GNH district, a middle GNH district on theleft, and the happiest district (Gasa) on top.

Light Green: Lowest GNH Dark Green: Happiest in GNH Red: Poorest by MPI



Multidimensional Well-being Index (MWI)

Alkire, S. and Kovesdi, F. (2020). 'A birdseye view of well-being: Exploring a multidimensional measure for the United Kingdom', OPHI Research in Progress 60a, University of Oxford

Conceptual framework

> Based on UK Office of National Statistics dashboard on well-being

> Selected indicators and dimensions retained based on data availability

Methodology

> Create UK well-being index using same method as Bhutan's GNH

> Individual as unit of identification and analysis

Data

- > Understanding Society Wave 9 (2017-19)
- > Household and adult questionnaires (aged 16 and over)
- > This is a paper to illustrate a method: the indicators are not right yet.



### National Wellbeing Dashboard (ONS): 10 domains

| Personal well-being           | Our relationships     | Health                  | What we do             | Where we live                |
|-------------------------------|-----------------------|-------------------------|------------------------|------------------------------|
| Life satisfaction             | Unhappy relationships | Healthy life expectancy | Unemployment rate      | Crime                        |
| Worthwhile                    | Loneliness            | Disability              | Job satisfaction       | Feeling safe                 |
| Happiness                     | People to rely on     | Health satisfaction     | Satisfaction with      | Accessed natural             |
|                               | reopie to rely on     |                         | amount of leisure time |                              |
| Anxiety<br>Description montal |                       | Depression or Anxiety   |                        | environment<br>Delegation to |
| Population mental             |                       |                         | Volunteering           | Belonging to                 |
| wellbeing                     |                       |                         | Art and culture        | neighbourhood                |
|                               |                       |                         | participation          | Access to key services       |
|                               |                       |                         | Sports participation   | Satisfaction with            |
|                               |                       |                         |                        | accommodation                |
|                               |                       |                         |                        |                              |
| Personal finance              | Economy               | Education and skills    | Governance             | Environment                  |
| Low income                    | Disposable income     | Human capital           | Voter turnout          | Greenhouse gas               |
| Household wealth              | Public sector debt    | NEET                    | Trust in government    | emissions                    |
| Household income              | Inflation             | No qualifications       |                        | Protected areas              |
| Satisfaction with             |                       |                         |                        | Renewable energy             |
| household income              |                       |                         |                        | Household recycling          |
| Difficulty managing           |                       |                         |                        |                              |
| financially                   |                       |                         |                        |                              |
|                               |                       |                         |                        | S.                           |
|                               |                       |                         |                        | (i)) (i)                     |



### Data constraint: retained and omitted indicators for MWI

| Worthwhile<br>Happiness                  | Unhappy relationships<br>Loneliness<br>People to rely on | Healthy life expectancy <b>Disability</b> | Unemployment rate      | Crime                    |
|--|--|---|------------------------|--------------------------|
| Happiness                                |  | Dischility                                |                        | CTITIC                   |
|  | People to rely on  | Disability                                | Job satisfaction       | Feeling safe             |
|  | r copie to rely on                                       | Health satisfaction                       | Satisfaction with      | Accessed natural         |
| Anxiety                                  | Belonging to   | Depression or Anxiety                     | amount of leisure time | environment              |
| Population mental                        | neighbourhood  | Self-reported health                      | Volunteering           | Belonging to             |
| wellbeing                                | -  | Limited physical activity                 | Art and culture        | neighbourhood**          |
|  |  | Sports participation                      | participation          | Access to key services   |
|  |  | Fruit and vegetable                       | Sports participation** | Satisfaction with        |
|  |  | consumption                               |                        | accommodation            |
| Personal finance                         | Economy  | Education and skills                      | Governance             | Environment              |
| Low income                               | Disposable income  | Human capital                             | Voter turnout          | Greenhouse gas emissions |
| Household wealth                         | Public sector debt                                       | NEET                                      | Trust in government    | Protected areas          |
| Household income                         | Inflation  | No qualifications                         | Political efficacy     | Renewable energy         |
| Satisfaction with                        |  | No A levels                               |                        | Household recycling      |
| household income                         |  |   |                        |                          |
| Difficulty managing                      |  |   |                        |                          |
| financially                              |  |   |                        |                          |
|  |  |   |                        |                          |
|  | Living standards   |   |                        |                          |
|  |  |   |                        |                          |
|  | Adequate heating   |   |                        |                          |
|  | Housing tenure   |   |                        | ST I                     |
| OPHI Oxford Poverty &<br>Human Developme |  |   |                        | UNIVERSITY OF<br>OXFORD  |

#### Dimension Indicator Weight Indicator Weight Life satisfaction Life satisfaction 1/32 1/40Personal well-being 1/40Worthwhile 1/32Job satisfaction Satisfaction with leisure time Unhappiness 1/321/401/32Anxiety Satisfaction with income 1/40Self-reported health 1/401/32Unhappy relationships 1/32Unhappy relationships Our relationships Loneliness 1/32Loneliness 1/32Social networks 1/32Social networks 1/32Neighbourhood belonging Neighbourhood belonging 1/321/321/481/40Disability Disability Health Limited activity 1/48Limited activity 1/40Self-reported health 1/48Evidence of depression (GHQ) 1/40Fruit and vegetable consumption 1/40Evidence of depression 1/48 Fruit and vegetable consumption 1/48Exercise 1/40Exercise 1/481/8Unemployment 6/64 Unemployment What we do Job satisfaction 1/64 Satisfaction with leisure time 1/64 Education No A level of equivalent No A level of equivalent 1/81/8Low income 7/64 Low income 6/64 Personal Finance Satisfaction with income 1/64Difficulty with finances 1/64 1/64 Difficulty with finances Adequate heating 1/16 Adequate heating 1/16 Living Standards 1/16Housing tenure 1/16Housing tenure Voting 1/16Voting 1/16 Governance Political efficacy Political efficacy 1/16 1/16

#### Two measures use slightly different indicators/weights Measure 1

Measure 2

Source: Authors

### Results reveal stark inequalities Across ethnic groups, 52.6% of whites enjoy favourable well-being, but <u>only 34.5%</u> of others. Only 26.8% of Black/African/Caribbean/.

| Group                                     | MWI   | $\mathbf{H}^{\mathbf{f}}$ | ASf  | Pop.<br>Share<br>(weighted) | Sample size<br>(weighted) |
|---|-------|---------------------------|------|-----------------------------|---------------------------|
| National                                  | 0.824 | 51.3                      | 84.2 | 100.0                       | 26,501                    |
| White                                     | 0.830 | 52.6                      | 84.3 | 92.7                        | 24,530                    |
| Black/African/Caribbean<br>/Black British | 0.713 | 26.8                      | 80.7 | 1.6                         | 429                       |
| Mixed/multiple ethnic<br>group            | 0.752 | 35.1                      | 83.4 | 1.2                         | 321                       |
| Asian/Asian British                       | 0.771 | 38.4                      | 82.5 | 4.1                         | 1,081                     |
| Arab/Other ethnic group                   | 0.692 | 26.0                      | 82.7 | 0.4                         | 113                       |
| White                                     | 0.830 | 52.6                      | 84.3 | 92.7                        | 24,530                    |
| Non-white                                 | 0.751 | 34.5                      | 82.4 | 7.3                         | 1,944                     |

# A Conceptual Frontier: Mind training

. One empirical frontier in well-being, accelerated by the pandemic, has been the focus on mental health, mindfulness, compassion, social isolation, as well as evaluative life satisfaction, happiness, etc.

- . These are intrinsically value but also instrumental useful. They influence positively and negatively other factors & behaviours, individually and collectively. (e.g. internal empowerment -E. Klein)
  - One doesn't fall into them like into a swimming pool; can be learned.
- There is a clear need to specify in greater detail the relationship between internal and external capabilities, and to consider how public policies, management practices, and so on can support the use of internal capabilities – and here freedom is essential.

Oxford Poverty & Human Development Initiativ Human Flourishing on a Shared Planet: Capabilities, Well-being, Agency, and Integration Sabina Alkire with Alexandra Fortacz, February 2021

## The 7 Happiness Policy HANDBOOK

**Building well**being has a component from within

Mind Training

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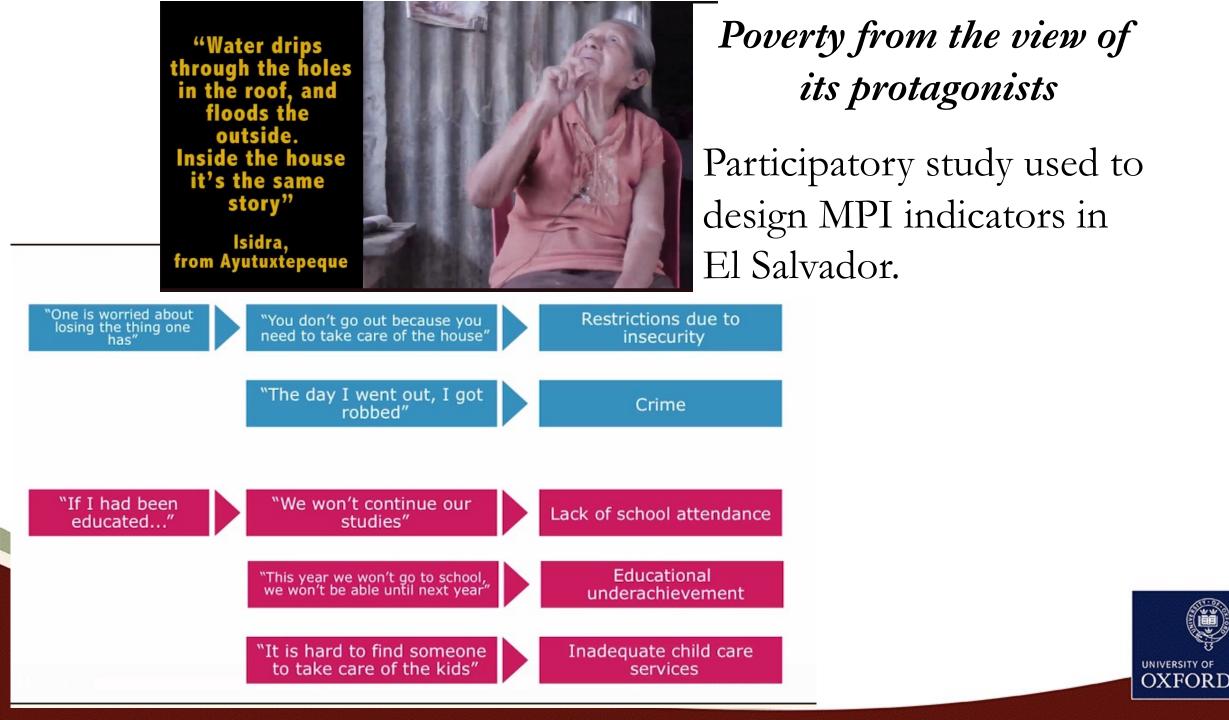
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# Missing Data

- . Continues to be an issue *despite* data revolution. Danger is that 'available' data drives research questions, not vice versa.
- Capability scholars would naturally fit at the forefront of new data collection exercises (qual and quant and biometric/geo) identifying datasets, assessing them, curating them online with metadata for research.
- . TGs might focus collectively on one or two areas where change really matters and hasn't happened (e.g. measures of agency)
- . Household surveys cover the poor need to critically examine both how to improve these, and how else to capture multiple capabilities.





### Some Ideas.

- . Linking Poverty and Well-being Measures
- . Management, Collegiality, and Capability
- . Missing Data Revolution
- . Discussions of Value
- . Interfacing between data providers and users



# Discussions of value / Data users & providers

Participatory work, FGDs, etc. remain vital although the dangers and misuses are also clear.

Metaframework: when and why do different exercises need participatory inputs (how often? when is it wasting time?)

Missing: regularisation of tools where data providers see what users see and add their analysis (including on missing questions) *Who will make the app? Who integrate into business?* 



# Integration?

- . In policy, aware of the value-added of breaking silos
- . In academia, appreciate interdisciplinary / multidisciplinarity
- . Academic social scientists find a 'lab' mentality challenging. Suspicious of big ideas – that they will be paternalistic ideologies.
- . Safer to let every flower bloom. But safer for whom?
- Can issues of turning the tide on well-being and poverty so the capability to flourish on a shared planet becomes real occur without deep sustained collaboration, with all the generosity and compromise that requires?

